

By E-mail

RW/NH-34066/16/PM-GatiShakti/2023-24
Government of India
Ministry of Road Transport & Highways
Planning, PM Gatishakti & RAMS
Transport Bhawan, 01, Parliament Street, New Delhi – 110001

18th June, 2025

To,

1. The Principal Secretaries/Secretaries of all States/UTs Public Works Department dealing with National Highways, other centrally sponsored schemes.
2. All Engineers-in-Chief and Chief Engineers of Public Works Department of States/UTs dealing with National Highways, other centrally sponsored schemes.
3. The Director General (Border Roads), Seema Sadak Bhawan, Ring Road, New Delhi-110010.
4. The Chairman, National Highway Authority of India, G-5 & G-6, Sector-10, Dwarka, New Delhi-110075.
5. The Managing Director, NHIDCL, PTI Building, New Delhi-110001.
6. All CE-ROs, ROs and ELOs of the Ministry.

Sub: Re-iteration of key Guidelines of DoE OM No. 01(03)/PFC-I/2022 date 28.04.2022 regarding Appraisal/Approval of the Schemes for continuation beyond 31.03.2026 Reg...

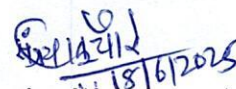
Sir,

Please find enclosed herewith a copy of OM No. 01(01)PFC-II/2025 dated 5th June, 2025 from Department of Expenditure, Ministry of Finance along with a copy of DoE OM No. 01(03)/PFC-I/2022 dated 28.04.2022 on the above mentioned subject.

2. The empowered Group of Secretaries in its meeting dated 09.05.2025 decided that the guidelines/instructions of the OM dated 28.4.2022 are to be strictly followed by all the Ministries while formulating and processing the proposals.
3. It has also been noticed that many NPG proposals are being submitted after submission of PPPAC / PIB / SFC proposals, which is not a correct practice. Whoever NPG proposals invariably need to be submitted after finalization of alignment along with draft DPR.

Accordingly, it is requested that the above mentioned guidelines/instructions shall be circulated in your organization and strictly adhere to.

Encl.: As above


(Dr. Sanjay Wakchaure)
SE, PM Gatishakti & RAMS
pmgatishakticellmorth@gmail.com
Mb.: 9899395703

Copy to:

1. All CEs in the Ministry of Road Transport & Highways
2. NIC for uploading on Ministry's website under "what's new"

Copy for kind information to:

1. Sr. PPS to Secretary (RT&H)
2. PPS to DG(RD)&SS
3. PS to all ADGs

No.01(01)/PFC-II/2025
Government of India
Ministry of Finance
Department of Expenditure
PFC-II Division

North Block, New Delhi

Dated: 04.06.2025

OSth

OFFICE MEMORANDUM

Subject: Reiteration of key guidelines of DoE OM No. 01(03)/PFC-I/2022 dated 28.04.2022 regarding Appraisal/Approval of the Schemes for continuation beyond 31.03.2026 - reg.

Reference is invited to DoE OM No. No. 01(03)/PFC-I/2022 dated 28.04.2022 (Copy enclosed) which lay down the guidelines for formulation, appraisal and approval of Public Funded schemes and projects. These guidelines are to be strictly followed by all Ministries while formulating and processing proposals.

2. As decided by Empowered Group of Secretaries (EGoS) in its meeting dated 09.05.2025, the guidelines/instructions of the OM dated 28.04.2022 of the circular needs to be strictly followed. The key highlights of this OM include the following:

- a) The PM GatiShakti NMP is an integrated plan depicting the Economic Zones and the multimodal connectivity infrastructure with an objective to holistically integrate the interventions of various Ministries / Departments and address missing gaps to ensure seamless movement of people, goods & services.
- b) An integrated Infrastructure Network Planning Group (NPG) has been constituted with representation from various connectivity infrastructure Ministries/Departments involving their heads of Network Planning Division for unified planning and integration of the proposals and assist the Empowered Group of Secretaries (EGoS) with the ToRs as mentioned in OM dated 28.04.2022.
- c) PIB/DIB project proposals may be sent in the revised format as per Annexure attached with OM dated 28.04.2022. While sending the proposals, it has to be ensured that the project has components of logistics or infrastructure connectivity. Also, that the project proposal has been examined by NPG and the recommendations of NPG along with action taken by the Ministry may be annexed as part of PIB/DIB

Seal
12/6/25-

Signature

note along with the confirmation that the project has been reflected on the PM GatiShakti platform.

3. All Concerned are requested to strictly adhere to the above-mentioned instructions/guidelines.
4. This issues with the approval of Secretary (Expenditure).

H. Jaiswal
05/06/2025

(Hema Jaiswal)

Deputy Director General (PFC-II)

To

All the Secretaries to the Government of India
All Financial Advisers to the Ministries/Departments.
Prime Minister's Office
Cabinet Secretariat
NITI Aayog,
Railway Board
Internal Circulation and DoE's website

F. No. 01(03)/PFC-II/2022
Government of India
Ministry of Finance
Department of Expenditure

North Block, New Delhi,
Dated: 28.04.2022

OFFICE MEMORANDUM

Subject: Appraisal and Approval of Public Funded Schemes and Projects (except matters required to be placed before Cabinet Committee on Security).

Reference is invited to this Department's OM No. 24(35)/PF-II/2012 dated 4th August, 2020 regarding the guidelines for formulation, appraisal and approval of Public Funded schemes and projects.

2. CCEA in its meeting on 21.10.2021 approved the Development of 'PM GatiShakti National Master Plan (NMP) for providing multimodal connectivity infrastructure to various Economic Zones. The PM GatiShakti NMP is an integrated plan depicting the Economic Zones and the multimodal connectivity infrastructure with an objective to holistically integrate the interventions of various Ministries / Departments and address missing gaps to ensure seamless movement of people, goods & services.

3. As per the CCEA approval, an Integrated Infrastructure Network Planning Group (NPG) will be constituted with representation from various connectivity infrastructure Ministries / Departments involving their heads of Network Planning Division for unified planning and integration of the proposals and assist the Empowered Group of Secretaries (EGoS) in respects of the ToRs.

4. The ToRs of the Integrated Infrastructure Network Planning Group (NPG) include the following:

1. The group will be responsible for sharing their specific Action Plans for 2020-21 to 2024-25 with each other for facilitating integration of networks, enhance optimization through modification/expansion/new network creation to avoid

Syaiswal

53

duplication of works for holistic development of any region as well as reducing logistics costs through micro-plan detailing.

- II. This group shall after examining all the interventions proposed to be taken by various Ministries will delineate all projects where synchronization of efforts are required and propose any changes in the PM GatiShakti NMP for consideration and approval of the EGoS.
- III. The Network Planning Group will also examine the following proposals which are not forming part of the Master Plan currently:
 - a) Projects of infrastructure connectivity Ministries which are costing more than Rs. 500 crore included under multimodal infrastructure classification, where DPRs have either been completed or in advanced stage;
 - b) All major new connectivity / network proposals of infrastructure connectivity Ministries involving cost of more than Rs 500 crore or those that are vital or critical from multimodal connectivity point of view to be so determined by the Logistics Division/NPG;
 - c) Further, NPG may also recommend critical multimodal connectivity project proposals which are even not recommended by any line Ministry to ensure proper integration and may also examine projects with reference to tourism development.

5. In view of above, PIB/DIB project proposals may be sent in the revised format as per Annexure for appraisal. The following points may be included at Sl. No. 1.12 of the revised format:

- a) *Whether the project has components of logistics or infrastructure connectivity?*
- b) *If yes, whether the project proposal has been examined by Network Planning Group (NPG) for convergence and integration at the conceptualisation or feasibility study stage.*

- c) If yes, recommendations of NPG along with action taken by the Ministry may be annexed as part of PIB/DIB note and confirmation that the project has been reflected on the PM Gati Shakti platform.
6. The revised format of the PIB/DIB Memorandum is enclosed as Annexure. This will apply to all the PIB/DIB proposals for new projects submitted on or after 28.04.2022.
7. This issues with the approval of FS & Secretary (Expenditure).

H. Jaiswal
28/04/2022

(Hema Jaiswal)
Director [PFC-II & Policy]
Tel. No. 2309-2578
Email: hema.jais@nic.in

All Secretaries to the Government of India
All Financial Advisers to the Ministries/Departments
Prime Minister's Office
Cabinet Secretariat
NITI Aayog, Rail Board, Internal Circulation
DoE's Website

(5)

REVISED FORMAT FOR PIB/DIB MEMORANDUM FOR APPRAISAL OF PROJECTS

1. **Project Outline**
 - 1.1 Title of the Scheme.
 - 1.2 Sponsoring Agency (Ministry/ Department/ Autonomous Body or Undertaking)
 - 1.3 Proposed Cost of the Project
 - 1.4 Proposed timelines for the Project
 - 1.5 Whether Project will be implemented as part of a scheme or on stand-alone basis?
 - 1.6 Whether financial resources required for the Project have been tied up? If yes, details?
 - 1.7 Whether Feasibility report and/or Detailed Project Report has been prepared?
 - 1.8 Whether the proposal is an Original Cost Estimate or a Revised Cost Estimate?
 - 1.9 In case of Revised Cost Estimated, whether the meeting of Revised Cost Committee has been held and its recommendations suitable addressed?
 - 1.10 Whether any land acquisition or pre-investment activity was under-taken or is contemplated for this Project? Whether the cost of such intervention has been included in the Project Proposal?
 - 1.11 Whether the proposal is secured against natural / man-made disasters like floods, cyclones, earthquakes, tsunamis, etc. If the proposal involves creation /modification of structural and engineering assets or change in land use plans, disaster management concern should be assessed, and specifically commented upon.
 - 1.12 (a) Whether the project has components of logistics or infrastructure connectivity?

revised

(b) If yes, whether the project proposal has been examined by Network Planning Group (NPG) for convergence and integration at the conceptualisation or feasibility study stage.

(c) Recommendations of NPG along with action taken by the Ministry may be annexed as part of PIB/DIB note and confirmation that the project has been reflected on the PM Gati Shakti platform.

2. Outcomes and Deliverables

2.1 Stated aims and objectives of the Scheme

2.2 Indicate year-wise outputs/deliverables for the project in a tabular form.

Activities	Year 1		Year 2 & So on		Total	
	Physical	Financial	Physical	Financial	Physical	Financial
1,2,3 & so on						

2.3 Indicate final Outcomes for the Project in the form of measurable indicators which can be used for impact assessment/evaluation after the project is complete. Baseline data or survey against which such outcomes would be benchmarked should also be mentioned.

3. Project Cost

3.1 Cost estimates for the project along with the scheduled duration (both year and activity-wise). Also the basis for these cost estimates along with the reference dates for normative costing (it should preferably not be more than a year old)

3.2 In case land is to be acquired, the details of land cost, including cost of rehabilitation/ resettlement needs to be provided.

3.3 In case pre-investment activities are required, how much is proposed to be spent on these, with details activity-wise?

3.4 Whether price escalation during the project time cycle has been included in the cost estimated and at what rates?

3.5 Whether the Project involves any foreign exchange element, the provision made or likely impact of exchange rate risks?

3.6 In case of the Revised Cost Estimated, a variation analysis along with the Report of the Revised Cost Committee needs to be attached.

Signature

189

4. Project Finance

- 4.1 Indicate the sources of project finance: budgetary support, internal and extra-budgetary sources, external aid, etc.
- 4.2 Indicate the cost components, if any, that will be shared by the state governments, local bodies, user beneficiaries or private parties?
- 4.3 In case of funding from internal and extra-budgetary resources, availability of internal resources may be supported by projections and their deployment on other projects?
- 4.4 Please indicate funding tie-ups for the loan components, if any, both domestic and foreign, along-with terms and conditions of loan based on consent/comfort letters.
- 4.5 If government support/loan is intended, it may be indicated whether such funds have been tied up?
- 4.6 Please provide the leveraging details, including debt-equity and interest coverage ratios, along with justification for the same.
- 4.7 Mention the legacy arrangements after the project is complete, in particular, arrangements for the maintenance and upkeep of assets that will be created?

5. Project Viability

- 5.1 For projects which have identifiable stream of financial returns, the financial internal rate of return may be calculated. The hurdle rate will be considered at 10 percent.
- 5.2 In case of projects with identifiable economic return, the economic rate of return may be calculated. In such cases project viability will be determined by taking both financial and economic returns together.
- 5.3 In case of proposal where both financial and economic returns are not readily quantifiable, the measurable benefits/ outcomes simply may be indicated.

Note: It may kindly be noted that all projects, irrespective of whether financial and/ or economic returns can be quantified or not, should be presented for PIB/DIB appraisal.

6. Approvals and Clearances

Requirement of mandatory approvals/ clearances of various local, state and national bodies and their availability may be indicated in a tabular form (land acquisition, environment, forestry, wildlife, etc.) In case land is required, it may be clearly mentioned whether the land is in the possession of the agency free from encumbrances or encroached or stuck in legal processes?

S. No.	Approvals/ Clearances	Agency Concerned	Availability (Y/ N)

7. Human Resources

- 7.1 Indicate the administrative structure for implementing the Project. Usually creation of new structures, entities, etc, should be avoided.
- 7.2 Manpower requirement, if any. In case posts (permanent or temporary) are intended to be created, a separate proposal may be sent on file to Pers. Division of Department of Expenditure. Such proposals may be sent only after the main proposal is recommended by the appraisal body.
- 7.3 In case outsourcing of services or hiring of consultants is intended, brief details of the same may be provided.

8. Monitoring and Evaluation

- 8.1 Indicate the Project Management / Implementing Agency(s). What agency charges are payable, if any?
- 8.2 Mode of implementation of individual works: Department / Item-rate / Turnkey / EPC/ Public-Private Partnership, etc.
- 8.3 Please indicate the timelines of the activities in PERT/ Bar Chart along with critical milestones.
- 8.4 Please indicate the monitoring framework, including MIS, and the arrangements for internal/ statutory audit.
- 8.5 Please indicate what arrangements have been made for impact assessment after the project is complete?

Signature

47

9. Comments

- 9.1 Comments of the Financial Advisor, NITI Aayog, Department of Expenditure and other Ministries/ Departments may be summarized in tabular form along with how they are being internalized and used to improve this proposal.

10. Approval Sought:

(_____)
 Joint Secretary to the Government of India

Tel. No. _____

Fax No. _____

E-mail _____

Please attach an Executive Summary along with the Feasibility Report/ Detailed Project Report prepared for the Project.

H. Jaiswal
8